

Message Text

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PAGE 01 STOCKH 03759 271111Z

21

ACTION EUR-25

INFO OCT-01 IO-14 ISO-00 CIAE-00 DODE-00 PM-07 H-03 INR-11

L-03 NSAE-00 NSC-07 PA-04 RSC-01 PRS-01 SP-03 SS-20

USIA-15 OMB-01 AID-20 EA-11 AF-10 EB-11 COME-00

TRSE-00 ACDA-19 SAM-01 SCI-06 DRC-01 /195 W

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R 271025Z AUG 74

FM AMEMBASSY STOCKHOLM

TO SECSTATE WASHDC 2747

INFO AMEMBASSY COPENHAGEN

USMISSION GENEVA

AMEMBASSY HELSINKI

AMEMBASSY OSLO

AMEMBASSY REYKJAVIK

USMISSION USUN NEW YORK

C O N F I D E N T I A L STOCKHOLM 3759

E.O. 11652: GDS

TAGS: PFOR, SW, UNGA

SUBJECT: AMB. SCHAUFLE STOCKHOLM CONSULTATIONS

REF: STOCKHOLM 3726; STOCKHOLM 2919; STOCKHOLM 3592

1. SUMMARY: AMB. SCHAUFLE'S AUG. 23 CONSULTATIONS WITH KEY SWEDISH FOREIGN MINISTRY OFFICIALS INCLUDED INTER ALIA PRESENT TENSE SITUATION IN CYPRUS, UNEF/UNDOF REIMBURSEMENT, PEACEKEEPING GUIDELINES, UN VOTING PROCEDURES, KOREA, GRUNK, SOUTH AFRICAN QUESTIONS, DECOLONIZATION, SOVIET ENVIRONMENTAL PROPOSAL, AND GENERAL SECURITY COUNCIL ISSUES. END SUMMARY.

2. DURING MORNING AND AFTERNOON DISCUSSIONS BY DEPUTY USUN PERMREP SCHAUFLE WITH SWEDISH PERMREP RYDBECK, MFA UN AFFAIRS CHIEF BERNER, AND OTHER MFA OFFICERS, SWEDISH INITIAL INTEREST WAS UNDERSTANDABLY DIRECTED TO
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PAGE 02 STOCKH 03759 271111Z

CYPRUS SITUATION AND TURKISH DEMAND FOR WITHDRAWAL

SWEDISH CONTINGENT IN FAMAGUSTA. (DETAILS OF THIS CON-
VERSATION IN STOCKHOLM 3726.)

3. FOLLOWING WERE OTHER MAJOR SUBJECTS OF DISCUSSION:

A. PEACEKEEPING REIMBURSEMENT. LIKE FINNS, SWEDES ARE GREATLY CONCERNED ABOUT POSSIBILITY OF DECISION BY UN TO REIMBURSE ALL UNEF AND UNDOF CONTINGENTS AT RATE OF \$350 PER MAN PER MONTH SINCE SWEDISH COSTS NOW RUNNING AT APPROX. \$900. THEY ARE CONCERNED THAT SWEDEN'S PUBLIC AND PARLIAMENT WILL VIEW THIS AS UNREASONABLE EXPENSE ON SWEDEN WHICH ONLY BENEFITS "RICH" MAJOR CONTRIBUTORS SUCH AS US. AT SAME TIME THEY ARE SYMPATHETIC TO CONCEPT OF "EQUAL PAY FOR EQUAL WORK". THEY FEAR, HOWEVER, THAT PAYMENT AT LESS THAN \$500-\$550 COULD DISCOURAGE SWEDEN FROM PARTICIPATING IN FUTURE PEACEKEEPING OPERATIONS. SWEDES OPPOSED TO ADDITIONAL PAY FOR CERTAIN SPECIALISTS SUCH AS DOCTORS OR ENGINEERS. THEY HAVE RECENTLY GIVEN THEIR VIEWS TO SYG ON THIS SUBJECT.

SCHAUFLE SAID US CONTINUED TO FAVOR REIMBURSEMENT ON ACTUAL COST BASIS OR, FAILING THAT, A FORMULA PERHAPS BASED ON PAYMENT BY RANK AND CONSIDERATION OF HOW MUCH EQUIPMENT EACH COUNTRY SUPPLIED ITS OWN CONTINGENT. US CONCERNED THAT NO COUNTRY PROFIT FROM PEACEKEEPING. EVEN IF US WERE TO ACCEPT EQUAL PAY CONCEPT, LEVEL WHICH SWEDES SUGGESTING COULD CAUSE SERIOUS PROBLEMS FOR US, AS SINGLE LARGEST CONTRIBUTOR, DUE TO GREATLY INCREASED COSTS. COMMENT: BERNER APPEARED SANGUINE ABOUT SWEDISH VIEW PREVAILING. THREAT ABOUT SWEDISH NON-PARTICIPATION IN FUTURE OPERATIONS PROBABLY A BLUFF, SINCE SWEDES ARE COMMITTED TO PEACEKEEPING OPERATIONS.

B. PEACEKEEPING GUIDELINES. SCHAUFLE BRIEFED SWEDES ON CURRENT STATE OF PLAY IN WG OF COMITE OF 33. THEY APPEARED GENERALLY TO SHARE US VIEWS AND SPOKE OF TRADITIONAL SWEDISH SUPPORT FOR SYG'S AUTHORITY. SCHAUFLE SUGGESTED THEY MIGHT NUDGE SOVIETS ON THIS ISSUE WHEN SOVIET DEPFONMIN MAKES ANNUAL VISIT SEPT. 9 TO DISCUSS UNGA MATTERS.

BERNER WAS NONCOMMITTAL BUT AGREED TO CONSIDER MATTER.
C. UN VOTING PROCEDURES. SCHAUFLE GAVE RUNDOWN US VIEWS (STATE 180945) ON THIS SUBJECT. UNLIKE DUTCH, SWEDES
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STOCKH 03759 271111Z

DID NOT TAKE ISSUE WITH US INTERPRETATION BUT EMPHASIZED NEED OF DEVELOPED STATES TO BE WELL PREPARED AND TO ENGAGE IN NEGOTIATIONS EARLY AND FORCEFULLY. ON SUBJECTS OF PRIMARY CONCERN TO NON-ALIGNED AND GROUP OF 77 THEY CONSIDERED THIS MORE FEASIBLE THAN TABLING COUNTER-PROPOSALS. THEY WERE PARTICULARLY CRITICAL OF G-77 REFUSAL TO CONSIDER PROPOSALS OF OTHERS. COMMENT; SWEDES HAVE OBVIOUSLY GIVEN SOME THOUGHT TO OUR PREVIOUS APPROACHES ON

SUBJECT (STOCKHOLM 2919), AND WE BELIEVE THEY ARE SOMEWHAT CONCERNED OVER "STEAMROLLER" TACTICS. WE HOPE THEY WILL BE HELPFUL IN HEADING OFF ABSURD RESOLUTIONS AT EARLY STAGES.

D. KOREA. SWEDES, ALTHOUGH THEY CONSIDER PRESENT UN COMMAND SITUATION ANACHRONISTIC AFTER 21 YEARS, ARE NOT HAPPY THAT KOREA IS ON AGENDA SINCE THIS IS QUESTION FOR SECURITY COUNCIL. THEY WOULD BE RELIEVED IF CONSENSUS COULD BE FOUND AGAIN THIS YEAR ALTHOUGH UNC PROBLEM IS MORE COMPLICATED. SCHAUFLE GAVE THEM PERTINENT PARTS OF US POSITION. SWEDES SAID THAT IF ISSUE AROSE IN UNGA THEY WOULD PROBABLY ABSTAIN.

E. KHMER CREDENTIALS. SWEDEN WILL CONTINUE TO ABSTAIN ON THIS ISSUE APPARENTLY, DESPITE ITS DIALOGUE WITH SIHANOUK (STOCKHOLM 3592).

F. SOUTH AFRICAN EXPULSION. SWEDEN WILL VOTE AGAINST ANY GA RESOLUTION WHICH, IN EFFECT, ATTEMPTS TO TELL SC WHAT TO DO IN ADVANCE OF ANY ISSUE. SINCE SWEDEN STRONG SUPPORTER OF UNIVERSALITY, RYDBECK THOUGHT THEY WOULD ALSO OPPOSE GA RESOLUTION LIMITED TO RECOMMENDING SC CONSIDER MATTER.

G. DECOLONIZATION. SWEDES SEEM TO OPPOSE ANY GA ACTION ON PORTUGUESE TERRITORIES, EVEN RESOLUTION WELCOMING DEVELOPMENTS THERE AND NOTING PORTUGUESE COOPERATION WITH UN. THEY APPEAR TO FEAR THAT DISCORDANT NOTES, E.G. CAPE VERDE AND ANGOLA, MIGHT BE INSERTED. ON OTHER SOUTHERN AFRICAN ISSUES THEY ANTICIPATE NO NEW DEPARTURES ALTHOUGH THEY SPOKE OF TIGHTENING UP EMBARGO ON ARMS TO SOUTH AFRICA. THEY ASSURED US THAT THEY HAD NO PLANS TO TAKE ANY INITIATIVE IN THIS AREA.

H. SOVIET PROPOSAL ON ENVIRONMENTAL WARFARE. SWEDES ARE UNEASY ABOUT SOVIET PROPOSAL, ESPECIALLY IMPLICATION THAT ANY ATTEMPT TO INFLUENCE ENVIRONMENT FOR "PEACEFUL
CONFIDENTIAL

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PAGE 04 STOCKH 03759 271111Z

PURPOSES" MIGHT BE PERMISSIBLE BY IMPLICATION.

I. SECURITY COUNCIL. SINCE SWEDEN JOINING SC IN JANUARY, SCHAUFLE REQUESTED EXPOSITION SWEDISH VIEWS ON ROLE OF SC IN INTERNATIONAL CONFLICTS. BOTH RYDBECK AND BERNER STRESSED THAT SWEDEN DEDICATED TO STRENGTHENING UN, AND SC HAD TO ASSUME ITS RESPONSIBILITIES FOR MAINTAINING INTERNATIONAL PEACE AND SECURITY. HOWEVER, SWEDEN IS PRAGMATIC IN CONSIDERING HOW SETTLEMENT OF DISPUTES SHOULD BE ACHIEVED. THEY NOTED THAT CHARTER INCLUDES ALL POSSIBLE AVENUES OF SETTLEMENT.

SCHAUFLE RECOUNTED SEVERAL EXAMPLES DURING HIS THREE YEARS AT USUN OF EFFORTS BY SOME SC MEMBERS TO ENGAGE IN WHAT HE CONSIDERED BACKSEAT DRIVING, BORDERING ON INJECTING SC INTO NEGOTIATING PROCESS. RYDBECK

STRESSED HIS BELIEF THAT THIS IS UNACCEPTABLE ALTHOUGH
SC HAS RESPONSIBILITY TO STAY ABREAST OF SITUATION.
RYDBECK ADDED THAT SYG SHOULD HAVE NECESSARY
DISCRETION TO PURSUE, WITHOUT UNDUE INTERFERENCE, HIS
RESPONSIBILITIES WITHIN AUTHORITY PROVIDED BY SC.
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